AMENDMENT TO RULES COMMITTEE PRINT 11836

OFFERED BY MR. CISCOMANI OF ARIZONA

Add at the end of title XVII the following:

Subtitle D—Combating Cartels on Social Media

3 SEC. 1761. ASSESSMENT OF ILLICIT USAGE.

4 Not later than 180 days after the date of enactment

5 of this subtitle, the Secretary of Homeland Security, the

6 Attorney General, and the Secretary of State shall submit

7 to the appropriate congressional committees a joint assess-

8 ment describing—

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(1) the use of covered services by transnational criminal organizations, or criminal enterprises acting on behalf of transnational criminal organizations, to engage in recruitment efforts, including the recruitment of individuals, including individuals under the age of 18, located in the United States to engage in or provide support with respect to illicit activities occurring in the United States, Mexico, or otherwise in proximity to an international boundary of the United

States;

1	(2) the use of covered services by transnational
2	criminal organizations to engage in illicit activities
3	or conduct in support of illicit activities, including—
4	(A) smuggling or trafficking involving nar-
5	cotics, other controlled substances, precursors
6	thereof, or other items prohibited under the
7	laws of the United States, Mexico, or another
8	relevant jurisdiction, including firearms;
9	(B) human smuggling or trafficking, in-
10	cluding the exploitation of children; and
11	(C) transportation of bulk currency or
12	monetary instruments in furtherance of smug-
13	gling activity; and
14	(3) the existing efforts of the Secretary of
15	Homeland Security, the Attorney General, the Sec-
16	retary of State, and relevant government and law
17	enforcement entities to counter, monitor, or other-
18	wise respond to the usage of covered services de-
19	scribed in paragraphs (1) and (2).
20	SEC. 1762. STRATEGY TO COMBAT CARTEL RECRUITMENT
21	ON SOCIAL MEDIA AND ONLINE PLATFORMS.
22	(a) IN GENERAL.—Not later than 1 year after the
23	date of enactment of this subtitle, the Secretary of Home-
24	land Security, the Attorney General, and the Secretary of
25	State shall submit to the appropriate congressional com-

1	mittees a joint strategy, to be known as the National
2	Strategy to Combat Illicit Recruitment Activity by
3	Transnational Criminal Organizations on Social Media
4	and Online Platforms, to combat the use of covered serv-
5	ices by transnational criminal organizations, or criminal
6	enterprises acting on behalf of transnational criminal or-
7	ganizations, to recruit individuals located in the United
8	States to engage in or provide support with respect to il-
9	licit activities occurring in the United States, Mexico, or
10	otherwise in proximity to an international boundary of the
11	United States.
12	(b) Elements.—
13	(1) In general.—The strategy required under
14	subsection (a) shall, at a minimum, include the fol-
15	lowing:
16	(A) A proposal to improve cooperation and
17	thereafter maintain cooperation between the
18	Secretary of Homeland Security, the Attorney
19	General, the Secretary of State, and relevant
20	law enforcement entities with respect to the
21	matters described in subsection (a).
22	(B) Recommendations to implement a
23	process for the voluntary reporting of informa-
24	tion regarding the recruitment efforts of

1	transnational criminal organizations in the
2	United States involving covered services.
3	(C) A proposal to improve
4	intragovernmental coordination with respect to
5	the matters described in subsection (a), includ-
6	ing between the Department of Homeland Secu-
7	rity, the Department of Justice, the Depart-
8	ment of State, and State, Tribal, and local gov-
9	ernments.
10	(D) A proposal to improve coordination
11	within the Department of Homeland Security,
12	the Department of Justice, and the Department
13	of State and between the components of those
14	Departments with respect to the matters de-
15	scribed in subsection (a).
16	(E) Activities to facilitate increased intel-
17	ligence analysis for law enforcement purposes of
18	efforts of transnational criminal organizations
19	to utilize covered services for recruitment to en-
20	gage in or provide support with respect to illicit
21	activities.
22	(F) Activities to foster international part-
23	nerships and enhance collaboration with foreign
24	governments and, as applicable, multilateral in-

1	stitutions with respect to the matters described
2	in subsection (a).
3	(G) Activities to specifically increase en-
4	gagement and outreach with youth in border
5	communities, including regarding the recruit-
6	ment tactics of transnational criminal organiza-
7	tions and the consequences of participation in
8	illicit activities.
9	(H) A detailed description of the measures
10	used to ensure—
11	(i) law enforcement and intelligence
12	activities focus on the recruitment activi-
13	ties of transitional criminal organizations
14	not individuals the transnational criminal
15	organizations attempt to or successfully re-
16	cruit; and
17	(ii) the privacy rights, civil rights, and
18	civil liberties protections in carrying out
19	the activities described in clause (i), with a
20	particular focus on the protections in place
21	to protect minors and constitutionally pro-
22	tected activities.
23	(2) Limitation.—The strategy required under
24	subsection (a) shall not include legislative rec-
25	ommendations or elements predicated on the passage

1	of legislation that is not enacted as of the date on
2	which the strategy is submitted under subsection
3	(a).
4	(c) Consultation.—In drafting and implementing
5	the strategy required under subsection (a), the Secretary
6	of Homeland Security, the Attorney General, and the Sec-
7	retary of State shall, at a minimum, consult and engage
8	with—
9	(1) the heads of relevant components of the De-
10	partment of Homeland Security, including—
11	(A) the Under Secretary for Intelligence
12	and Analysis;
13	(B) the Under Secretary for Strategy, Pol-
14	icy, and Plans;
15	(C) the Under Secretary for Science and
16	Technology;
17	(D) the Commissioner of U.S. Customs
18	and Border Protection;
19	(E) the Director of U.S. Immigration and
20	Customs Enforcement;
21	(F) the Officer for Civil Rights and Civil
22	Liberties;
23	(G) the Privacy Officer; and
24	(H) the Assistant Secretary of the Office
25	for State and Local Law Enforcement;

1	(2) the heads of relevant components of the De-
2	partment of Justice, including—
3	(A) the Assistant Attorney General for the
4	Criminal Division;
5	(B) the Assistant Attorney General for Na-
6	tional Security;
7	(C) the Assistant Attorney General for the
8	Civil Rights Division;
9	(D) the Chief Privacy and Civil Liberties
10	Officer;
11	(E) the Director of the Organized Crime
12	Drug Enforcement Task Forces;
13	(F) the Director of the Federal Bureau of
14	Investigation; and
15	(G) the Director of the Bureau of Alcohol,
16	Tobacco, Firearms and Explosives;
17	(3) the heads of relevant components of the De-
18	partment of State, including—
19	(A) the Assistant Secretary for Inter-
20	national Narcotics and Law Enforcement Af-
21	fairs;
22	(B) the Assistant Secretary for Western
23	Hemisphere Affairs; and
24	(C) the Coordinator of the Global Engage-
25	ment Center;

1	(4) the Secretary of Health and Human Serv-
2	ices; and
3	(5) the Secretary of Education; and
4	(6) as selected by the Secretary of Homeland
5	Security, or his or her designee in the Office of Pub-
6	lic Engagement, representatives of border commu-
7	nities, including representatives of—
8	(A) State, Tribal, and local governments,
9	including school districts and local law enforce-
10	ment; and
11	(B) nongovernmental experts in the fields
12	of—
13	(i) civil rights and civil liberties;
14	(ii) online privacy;
15	(iii) humanitarian assistance for mi-
16	grants; and
17	(iv) youth outreach and rehabilitation.
18	(d) Implementation.—
19	(1) In general.—Not later than 90 days after
20	the date on which the strategy required under sub-
21	section (a) is submitted to the appropriate congres-
22	sional committees, the Secretary of Homeland Secu-
23	rity, the Attorney General, and the Secretary of
24	State shall commence implementation of the strat-
25	egy.

1	(2) Report.—
2	(A) In general.—Not later than 180
3	days after the date on which the strategy re-
4	quired under subsection (a) is implemented
5	under paragraph (1), and semiannually there-
6	after for 5 years, the Secretary of Homeland
7	Security, the Attorney General, and the Sec-
8	retary of State shall submit to the appropriate
9	congressional committees a joint report describ-
10	ing the efforts of the Secretary of Homeland
11	Security, the Attorney General, and the Sec-
12	retary of State to implement the strategy re-
13	quired under subsection (a) and the progress of
14	those efforts, which shall include a description
15	of—
16	(i) the recommendations, and cor-
17	responding implementation of those rec-
18	ommendations, with respect to the matters
19	described in subsection (b)(1)(B);
20	(ii) the interagency posture with re-
21	spect to the matters covered by the strat-
22	egy required under subsection (a), which
23	shall include a description of collaboration
24	between the Secretary of Homeland Secu-
25	rity, the Department of Justice, the Sec-

1	retary of State, other Federal entities,
2	State, local, and Tribal entities, and for-
3	eign governments; and
4	(iii) the threat landscape, including
5	new developments related to the United
6	States recruitment efforts of transnational
7	criminal organizations and the use by
8	those organizations of new or emergent
9	covered services and recruitment methods.
10	(B) FORM.—Each report required under
11	subparagraph (A) shall be submitted in unclas-
12	sified form, but may contain a classified annex.
13	(3) Civil rights, civil liberties, and pri-
14	VACY ASSESSMENT.—Not later than 2 years after
15	the date on which the strategy required under sub-
16	section (a) is implemented under paragraph (1), the
17	Office for Civil Rights and Civil Liberties and the
18	Privacy Office of the Department of Homeland Se-
19	curity shall submit to the appropriate congressional
20	committees a joint report that includes—
21	(A) a detailed assessment of the measures
22	used to ensure the protection of civil rights,
23	civil liberties, and privacy rights in carrying out
24	this section; and

1	(B) recommendations to improve the im-
2	plementation of the strategy required under
3	subsection (a).
4	(4) Rulemaking.—Prior to implementation of
5	the strategy required under subsection (a) at the
6	Department of Homeland Security, the Secretary of
7	Homeland Security shall issue rules to carry out this
8	section in accordance with section 553 of title 5,
9	United States Code.
10	SEC. 1763. RULE OF CONSTRUCTION.
11	Nothing in this subtitle shall be construed to expand
12	the statutory law enforcement or regulatory authority of
13	the Department of Homeland Security, the Department
14	of Justice, or the Department of State.
15	SEC. 1764. NO ADDITIONAL FUNDS.
16	No additional funds are authorized to be appro-
17	priated for the purpose of carrying out this subtitle.
18	SEC. 1765. DEFINITIONS.
19	In this subtitle:
20	(1) The term "appropriate congressional com-
21	mittees" means—
22	(A) the Committee on Homeland Security
23	and Governmental Affairs, the Committee on
24	the Judiciary, and the Committee on Foreign
25	Relations of the Senate: and

1	(B) the Committee on Homeland Security,
2	the Committee on the Judiciary, and the Com-
3	mittee on Foreign Affairs of the House of Rep-
4	resentatives.
5	(2) The term "covered operator" means the op-
6	erator, developer, or publisher of a covered service.
7	(3) The term "covered service" means—
8	(A) a social media platform;
9	(B) a mobile or desktop service with direct
10	or group messaging capabilities, but not includ-
11	ing text messaging services without other sub-
12	stantial social functionalities or electronic mail
13	services, that the Secretary of Homeland Secu-
14	rity determines is being or has been used by
15	transnational criminal organizations in connec-
16	tion with matters described in section 1761;
17	and
18	(C) a digital platform, or an electronic ap-
19	plication utilizing the digital platform, involving
20	real-time interactive communication between
21	multiple individuals, including multi-player
22	gaming services and immersive technology plat-
23	forms or applications, that the Secretary of
24	Homeland Security determines is being or has
25	been used by transnational criminal organiza-

1	tions in connection with matters described in
2	section 1761.
3	(4) The term "criminal enterprise" has the
4	meaning given the term "continuing criminal enter-
5	prise" in section 408 of the Controlled Substances
6	Act (21 U.S.C. 848).
7	(5) The term "illicit activities" means the fol-
8	lowing criminal activities that transcend national
9	borders:
10	(A) A violation of section 401 of the Con-
11	trolled Substances Act (21 U.S.C. 841).
12	(B) Narcotics trafficking, as defined in
13	section 808 of the Foreign Narcotics Kingpin
14	Designation Act (21 U.S.C. 1907).
15	(C) Trafficking of weapons, as defined in
16	section 922 of title 18, United States Code.
17	(D) Migrant smuggling, defined as a viola-
18	tion of section 274(a)(1)(A)(ii) of the Immigra-
19	tion and Nationality Act (8 U.S.C.
20	1324(a)(1)(A)(ii)).
21	(E) Human trafficking, defined as—
22	(i) a violation of section 1590, 1591,
23	or 1592 of title 18, United States Code; or
24	(ii) engaging in severe forms of traf-
25	ficking in persons, as defined in section

1	103 of the Victims of Trafficking and Vio-
2	lence Protection Act of 2000 (22 U.S.C.
3	7102).
4	(F) Cyber crime, defined as a violation of
5	section 1030 of title 18, United States Code.
6	(G) A violation of any provision that is
7	subject to intellectual property enforcement, as
8	defined in section 302 of the Prioritizing Re-
9	sources and Organization for Intellectual Prop-
10	erty Act of 2008 (15 U.S.C. 8112).
11	(H) Bulk cash smuggling of currency, de-
12	fined as a violation of section 5332 of title 31,
13	United States Code.
14	(I) Laundering the proceeds of the crimi-
15	nal activities described in subparagraphs (A)
16	through (H).
17	(6) The term "transnational criminal organiza-
18	tion" means groups, networks, and associated indi-
19	viduals who operate transnationally for the purposes
20	of obtaining power, influence, or monetary or com-
21	mercial gain, wholly or in part by certain illegal
22	means, while advancing their activities through a
23	pattern of crime, corruption, or violence, and while
24	protecting their illegal activities through a
25	transnational organizational structure and the ex-

- 1 ploitation of public corruption or transnational logis-
- 2 tics, financial, or communication mechanisms.

